# Human Rights in Internet Design History

Sandra Braman IETF 100

#### It started as a joke . . .

 Designing the Internet will . . . "secure the rights of life, liberty, and the pursuit of happiness for ourselves and our posterity, . . . oops" (Vint Cerf, RFC 442, p. 1)

# . . . but quickly became very real

 "Network topology is a complicated political and economic question . . . . " (Alex McKenzie, RFC 613)

#### The Context

- Today's transformation in law-state-society relations equivalent to those that took place several hundred years ago when the international system of states was formed
  - growing tension between geopolitical & "network political" citizenship
- As the informational state evolves, it is becoming less certain of its identity
  - eg, in cybersecurity, "emanations" of the state

- The right NOT to know
  - a new policy principle
    - for individuals the right to be forgotten
    - for states when applying international laws of war to cybersecurity & cyberwarfare, withdrawal from requirement that states should know what is flowing through their networks
  - are there other new policy principles emerging?

- Identifying the legal subject is difficult in the digital environment
  - bots?
  - who/what is the legal subject when it comes to autonomous networks such as WikiLeaks?

- As legal systems developed for different types of technologies converge, it is the most repressive features of each that dominate
  - US example 3 different legal "systems"
    - print & oral communication First Amendment & related constitutional principles & law
    - broadcasting regulation
    - telecommunications regulation
  - Ithiel de Sola Pool was right
    - seminal: Technologies of Freedom, 1983

- We are having this conversation during a period in which human rights are under extreme & intensifying threat
- And the "facts" information are less & less pertinent to human rights
  - ex: FBI given right to surveil without any info
  - ex: evidence-averse policy-making

#### The Research

- US National Science Foundation funded analysis of treatment of law, policy, & politics within the first 40 years of the RFCs (1969-2009)
- Coverage
  - comprehensive inductive analysis of first decade
    - over 70 variables
  - sampled analysis of entire corpus

## Policy Issues Show Up Early

- 1970 security
- 1971 privacy, commercialization of the network, possibility of malicious environment, access to network in rural areas, internationalization
- 1972 environmental & energy problems
- 1973 need for user authentication, spam

# Policy-Making

- Announce positions
  - RFC 2458 defines Internet telephony
  - RFC 2804 wiretapping outside scope
- Address general legal issues
  - fraud
  - privacy (over 12%)
- Address Internet-specific legal issues
  - spam
  - viruses

- Respond to US law
  - RFC 799 direct connection paths may not be possible under existing regulations
  - RFC 4869 cryptographic interface to comply with national security specifications
- Respond to laws of other countries
  - RFC 101 Canadian govt Internet goals
  - RFC 3837 service providers subject to multiple, perhaps unknown, jurisdictions

## **Policy Analysis**

- Technical background for network neutrality debate
  - outsiders ask for "fairness" without realizing architects agree but difficulties operationally
- RFC 4096 spam law from Congress can't work for technical reasons
- Support for critics
  - little on disability (only 2 RFCs), elderly (0)
- Evidence that counters critics
  - active ongoing discussion of language issues

## **Implicit Policy Analysis**

- Technical analysis that introduces conceptual dimensions of a policy issue not yet evident in political & legal discourse
  - ex: privacy and the multiple, evolving technical triggers provided by cookies
  - here more nuance in technical thinking than in legal thinking so far

## Policy-Making

- Defining the policy subject
- Developing decision-making procedures
- Establishing implementation programs
- Venue for conflicts & conflict resolution

## **Political Analysis**

- Over 3 dozen RFCs discuss citizenship
  - including exploration of concept of net citizenship and what it means operationally
- Over 70 RFCs discuss jurisdiction
  - jurisdictional issues confound essentially all netrelated policy-making
  - but Internet domain & geopolitical borders may not be the same

# Early Attitudes toward Users

- Goal is to expand usage, BUT
  - new users have new demands
  - new users create new problems
- Expect users to be heterogeneous
  - but most familiar with selves as users
  - "naive" social science re users
- User practices as source of design problems
- User groups influence some design decisions

# Early Distinctions among Types of Users

- Benign vs. malicious
  - "malicious," "pathologic," "illegal," "hostile"
  - by 1973, networked already brought down by both insiders & outsider hacker high school students
- Technical insider vs. technical outsider
  - programmers vs. non-programmers
  - those in design community vs. those outside
  - USING vs USER groups

- Human vs. daemon users
  - daemons = computer processes or software programs (later, also other protocol levels)
  - design weighted towards daemons
  - when take humans into account
    - often grudging
    - but often expands range of functions usefully
    - bemused by human preferences
  - "Can't stop" humans from acting (RFC 555)

#### Uses

- Expect uses throughout social life (Robert Kahn, RFC 371)
- Use creepage
- Tech innovations bring new uses
- Government uses
  - military + e-government, criminal justice, weather, air traffic control, education, etc.
- Commercial uses
  - health care, e-commerce, intra-corporate, leisure uses

#### Early Social Design Criteria/ Policy Principles

- Principles from the first decade
  - user democracy
  - technological democracy
  - telepresent distant & distributed computing
  - privacy as key concern
- Human rights implicated
  - freedom of expression
  - access to information
  - privacy

#### Compared to Today?

- Privacy still the most discussed human rights issue
- Internet widely recognized as fundamentally important for human rights such as freedom of expression
- Formation of HRPC to be lauded

- The rights of concern to the design community are socio-technical, not just social
  - seen in US law since 1980s
    - eg, making decisions that preference the needs of a network over the needs of society
  - robot law
  - of deep concern from a human rights perspective
  - for Internet architects the "material" is code –
     which really means the medium you work in is complexity itself

- But code is not law
  - yes, extremely important structurally
  - but variance within autonomous systems
  - & can be changed/affected by lots of different kinds of entities (eg, middleboxes)
  - & politics still matter

- Unfortunately, law is not law either
  - interpretation, implementation, uses of evidence all matter
  - can get completely different outcomes from the same legal texts & systems
  - the law can also change very quickly

- Important to take human rights concerns into account during design process
  - but a bottomless pit with each innovation, new issues
  - & whether or not information leakage matters depends on the political environment
- Cross-training of legal & technical communities essential

 As we move towards a political environment in which rights are bounded by autonomous systems rather than states the role of Internet architects becomes ever-more important politically

#### **Publications**

- Braman, Sandra. (2017). Internet histories: The view from the design process, Internet Histories.
- Braman, Sandra. (2016). Instability and Internet design, Internet Policy, 5(3), DOI: 10.14763/2016.3.429.
- Braman, Sandra. (2014). The geopolitical and the network political: Internet designers and governance, *International Journal of Media and Cultural Politics*, 9(2), 277-296.
- Braman, Sandra. (2013). Laying the path: Governance in early Internet design, Info: The Journal of Policy, Regulation, and Strategy for Telecommunications, Information and Media, 15(6), 63-83.

- Braman, Sandra. (2012). Internationalization of the Internet by design: The first decade, <u>Global Media and</u> <u>Communication</u>, <u>8</u>(1), 27-45.
- Braman, Sandra. (2012). Privacy by design: Networked computing, 1969-1979, New Media & Society, 14(5), 798-814.
- Braman, Sandra. (2011). The framing years: Policy fundamentals in the Internet design process, 1969-1979, <u>The Information Society</u>, <u>27(5)</u>, 295-310.
- Braman, Sandra. (2010). The interpenetration of technical and legal decision-making for the Internet, <u>Information</u>, <u>Communication</u>, & <u>Society</u>, <u>13</u>(3), 309-324.

#### for more information ....

- braman@email.tamu.edu
- full texts of many publications at
  - people.tamu.edu/~braman
  - RFC-related pieces:http://people.tamu.edu/~braman/html/topicinternetdesign.htm

• This material is based upon work supported by the National Science Foundation under Grant No. 0823265. Any opinions, findings, and conclusions or recommendations expressed in this material are those of the author.